Message Text

UNCLASSIFIED

PAGE 01 USUN N 05905 01 OF 03 040635Z

11

ACTION IO-13

INFO OCT-01 ACDA-10 AF-08 AID-05 ARA-10 EB-07 EA-09 SP-02

PM-04 H-02 HEW-06 INR-07 L-03 LAB-04 NEA-10 NSAE-00

NSC-05 OIC-02 PA-02 SS-15 USIA-15 PRS-01 ISO-00 SSO-00

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AMEMBASSY SANTIAGO

AMEMBASSY STOCKHOLM

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PAGE 02 USUN N 05905 01 OF 03 040635Z

AMEMBASSY TOKYO

UNCLAS SECTION 1 OF 3 USUN 5905

UNDIGEST

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DECEMBER 3, 1976

TABLE OF CONTENTS

- 1. GA PLENARY -- MIDDLE EAST
- 2. COMMITTEE 1 -- COMPLETES DISARMAMENT ITEMS
- 3. COMMITTEE 2 -- UNU, UNDRO, ETHIOPIAN DROUGHT
- 4. COMMITTEE 3 -- ADOPTS RESOLUTIONS
- 5. COMMITTEE 4 -- NAMIBIA
- 6. COMMITTEE 6 -- TERRORISM
- 7. AMPHICTYONIC CONGRESS
- 8. UN MEETINGS
- 1. GA PLENARY -- MIDDLE EAST

THE GA HEARD STATEMENTS ON THE MIDDLE EAST DEC. 3 BY REPRESENTATIVES OF JORDAN, HUNGARY, UAE AND QATAR. PLO AND EGYPT EXERCISED RIGHT OF REPLY TO ISRAEL.

NUSEIBEH (JORDAN) REFERRED TO UNIMPLEMENTED UN RESOLUTIONS, JARRING'S SHUTTLE DIPLOMACY, AN AMERICAN EXPERT'S "REVOLUTIONARY IDEA" THAT THE USG POLICY TOWARD THE MIDDLE EAST SHOULD BE "EVENHANDED," "THE ROGERS PLAN," AND THE GENEVA PEACE CONFERENCE. A FEW DISENGAGEMENT AGREEMENTS WERE MADE TO AVOID DIRECT CONFRONTATIONS, BUT THE SITUATION THEN REVERTED TO ITS FORMER FAMILIAR STATE OF "STAGFLATION." THERE WERE THREE AVENUES WHICH MIGHT BE PURSUED IN THE SEARCH FOR AN EQUITABLE AND JUST PEACE IN THE MIDDLE EAST: 1) UN PEACE CONFERENCE, CONVENED AT EARLIEST POSSIBLE DATE, ATTENDED BY THE VARIOUS PARTIES CONCERNED; 2) SHOULD THAT FAIL, RECOURSE TO THE SC; UNCLASSIFIED

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PAGE 03 USUN N 05905 01 OF 03 040635Z

AND 3) IF THIS DID NOT WORK BECAUSE OF THE VETO, REQUEST TO GA TO CONVENE SPECIAL SESSION TO CONSIDER WHAT PRACTICAL STEPS IT MIGHT AND COULD TAKE, UNDER A KIND OF "UNITING FOR PEACE FORMULA", WHICH ACCORDED WITH GA RESIDUAL RESPONSIBILITY FOR DISCHARGING THE FUNCTIONS SET FORTH IN CHARTER ART. 1(1).

PLO OBSERVER TERZI SAID "GENERAL RABIN'S" GENEVA STATEMENT, REFERRED TO BY ONE OF SPEAKERS (ISRAELI AMB HERZOG),

REGARDING THE HELSINKI PEACE CONFERENCE DISTORTED HISTORY BECAUSE THE COUNTRIES PARTICIPATING IN THAT CONFERENCE WERE SOVEREIGN COUNTRIES, WHILE RABIN WAS CALLING FOR A PEACE CONFERENCE WHEN HIS TROOPS WERE OCCUPYING FOREIGN LANDS. THEREFORE, RABIN WAS CALLING FOR A CONFERENCE BETWEEN THE OCCUPIERS AND THE VICTIIMS OF THE OCCUPATION; CALLING FOR A CONFERENCE ON PEACE AND COOPERATION, WHILE HE WAS VIOLATING THE PRINCIPLES OF THE UN CHARTER AND INTERNATIONAL PRINCIPLES OF HUMAN RIGHTS BY REFUSING TO RECOGNIZE THE RIGHTS OF THE PALESTINIANS AND REFUSING TO ALLOW THEIR REPRESENTATIVES, THE PLO, TO PARTICIPATE.

MEGUID (EGYPT), REPLYING TO ISRAELI COMPLAINT THAT THE GA SPENT 50 PERCENT OF ITS TIME ON THE MIDDLE EAST QUESTION, SAID ISRAEL SHOULD PAY 50 PERCENT OF THE ASSEMBLY'S BUDGET BECAUSE ISRAEL'S BARBARIC MEASURES TOWARD THE PALESTINIANS MADE THE GA DUTY BOUND TO DEBATE THE QUESTION. HE NOTED RABIN'S GENEVA STATEMENT CONTRADICTED ANOTHER RECENT RABIN STATEMENT THAT SINAI SETTLEMENT OF YAMIT MUST BE WITHIN "DEFENSIBLE BORDERS" OF ISRAEL.

AL-OBAIDLY (QATAR) SUPPORTED MOVES TO RECONVENE THE GENEVA PEACE CONFERENCE, WHICH SHOULD INCLUDE PLO PARTICIPATION. THERE WAS NOTHING, HE ADDED, TO INDICATE ANY HOPES FOR MIDDLE EAST PEACE WHILE THOUSANDS OF MILLIONS OF DOLLARS IN ARMS AND MONEY CONTINUED TO FLOW INTO ISRAEL. AL-TAJIR (UAE) SAID THE MIDDLE EAST SITUATION THREATENED TO EXPLODE AT ANY MOMENT, AND IF ISRAEL DID NOT SUBMIT TO JUST UN RESOLUTIONS THE ARAB PEOPLE WOULD HAVE TO LIBERATE THEIR TERRITORIES.

HOLLAI (HUNGARY) WAS PLEASED THAT THE GA RESOLUTION ON THE REPORT OF THE COMMITTEE ON PALESTINIAN RIGHTS ADOPTED LAST WEEK UNCLASSIFIED

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PAGE 04 USUN N 05905 01 OF 03 040635Z

HAD GIVEN A NEW IMPETUS TO THE PROCESS OF SETTLEMENT IN THE MIDDLE EAST. HUNGARY SUPPORTED THE SOVIET VIEW THAT THE GENEVA PEACE CONFERENCE SHOULD BE CONVENED AS THE ONLY RELIABLE WAY OF ACHIEVING OVERALL AGREEMENT. WHILE SEPARATE DEALS DID RETURN SPECIFIC SECTIONS OF OCCUPIED ARAB TERRITORIES, WHAT THEY ACTUALLY PRODUCED WAS A SEMBLANCE OF PROGRESS REPLACIING A REAL SOLUTION, AND IN EFFECT CREATED ADDITIONAL OBSTACLES. THE REAL INTENT OF THE MOVES WAS LINKED WITH OIL DEPOSITS, STRATEGIC POSITIONS, AND THE SOCIAL PHENOMENA AND PROCESSES OF THE ME COUNTRIES.

2. COMMITTEE 1 -- COMPLETES DISARMAMENT ITEMS

THE COMMITTEE CONCLUDED ACTION ON DISARMAMENT ITEMS DEC. 3

BY ADOPTING FOUR RESOLUTIONS, INCLUDING RECOMMENDATION THAT THE CONVENION BANNING ENVIRONMENTAL MODIFICATION (ENMOD) BE OPENED FOR SIGNATURE AND RATIFICATION (L. 5/REV.3). VOTE WAS 90(US)-11(MEXICO, PANAMA, BURUNDI, ECUADOR, GRENADA, KENYA, KUWAIT, MAURITIUS, PERU, TRINIDAD AND TOBAGO, ZAMBIA)-25(INCLUDING FRANCE, NEW ZEALAND), WITH CHINA NOT PARTICIPATING. PRIORITY WAS ACCORDED THE FINNISH ENMOD RESOLUTION, MOVED BY INDIA AND SECONDED BY NIGERIA, BY 59(US)-31(INCLUDING FRANCE, CHINA)-30. MEXICANS REJECTED FINNISH AND INDIAN APPEAL NOT TO PRESS THEIR RIVAL TEXT (L. 4/REV.1). FINNS THEN REQUESTED VOTE ON WHETHER OR NOT TO TAKE UP THE MEXICAN DRAFT, AND THE COMMITTEE AGREED NOT TO DO SO, 49(US)-42-35.

FINNISH RESOLUTION ON IAEA (L. 34), AS ORALLY AMENDED BY FINLAND TO CHANGE THE TITLE TO "THE STRENGTHENING OF THE SAFEGUARDS REGIME OF IAEA: REPORT OF THE IAEA," WAS ADOPTED 97 (INCLUDING US, UK, USSR)1(CHINA)-21. THOUGH MANY IN EXPLANATIONS OF VOTES WERE CRITICAL OF THE RESOLUTION FOR ITS ALLEGED POLITICAL IMBALANCE, RUMORED THREATS OF EFFORT TO KILL OR SIGNIFICANTLY AMEND IT DID NOT MATERIALIZE.

SWEDISH RESOLUTION ON IMPLEMENTATION OF CONCLUSIONS OF THE FIRST REVIEW CONFERENCE OF THE PARTIES TO THE TREATY ON NON-PROLIFERATIONOF NUCLEAR WEAPONS (L. 32) WAS ADOPTED 99-1(CHINA)-17(ALGERIA, ARGENTINA, BHUTAN, BOLIVIA, UNCLASSIFIED

UNCLASSIFIED

PAGE 05 USUN N 05905 01 OF 03 040635Z

BRAZIL, BURMA, CHILE, CUBA, FRANCE, INDIA, MOZAMBIQUE, PAKISTAN, PORTUGAL, UGANDA, CAMEROON, TANZANIA, SPAIN). EXPLANATIONS OF VOTES WERE GENERALLY MODERATE AND RESTRAINED.

PAKISTANI DRAFT RESOLUTION ON STRENGTHENING THE SECURITY OF NON-NUCLEAR-WEAPON STATES (L. 33) WAS APPROVED 88-0-35 (INCLUDING US, UK, USSR, FRANCE). (USUN 5897, 5898, 5899, 5903)

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UNCLASSIFIED

PAGE 01 USUN N 05905 02 OF 03 040648Z

11

ACTION IO-13

INFO OCT-01 ACDA-10 AF-08 AID-05 ARA-10 EB-07 EA-09 SP-02

PM-04 H-02 HEW-06 INR-07 L-03 LAB-04 NEA-10 NSAE-00

NSC-05 OIC-02 PA-02 SS-15 USIA-15 PRS-01 ISO-00 SSO-00

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AMEMBASSY STOCKHOLM

UNCLASSIFIED

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PAGE 02 USUN N 05905 02 OF 03 040648Z

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UNCLAS SECTION 2 OF 3 USUN 5905

UNDIGEST

3. COMMITTEE 2 -- UNU, UNDRO, ETHIOPIAN DROUGHT

NONALIGNED COUNTRIES' PROPOSAL FOR ESTABLISHMENT OF A CHAIRM ON

NONALIGNMENT WITH THE UN UNIVERSITY WAS APPROVED BY THE COMMITTEE DEC. 3 BY CONSENSUS. US (RIEMER) EXPLAINED THAT USDEL PARTICIPATED IN THE CONSENSUS AND ACCEPTED NON-ALIGNMENT, BUT WAS NOT SURE THE PARTICULAR DRAFT WAS EITHER NECESSARY OR APPROPRIATE; THE DECISION WAS ONE FOR THE UNIVERSITY. JAPAN HAD MISGIVINGS ABOUT THE UNU EXTENDING SCOPE WHEN ITS ACTIVITES WERE JUST BEGINNING AND ITS FINANCIAL BASE HAD NOT BEEN DETERMINED. NETHERLANDS AND CANADA BELIEVED THE PROPOSAL WAS UNSOUND, AND, WHILE SUPPORTING THE RESOLUTION IN PRINCIPLE, BELIEVED UNU'S TIME SHOULD BE DIRECTED TO ITS THREE DESIGNATED TASKS. WITHOUT VOTE, RESOLUTIONS WERE APPROVED RELATING TO: ASSISTANCE TO DROUGHT-STRICKEN AREAS OF ETHIOPAIA (L. 40); AND COLLABORATION BETWEEN THE UN NON-GOVERNMENTAL ORGANIZATIONS WITH REGARD TO WORLD-WIDE INTERCOMMUNAL COOPERATION (L. 25/REV.2).

DRAFT RESOLUTION ONFUTURE FINANCING OF ACTIVITIES OF THE OFFICE OF THE UN DISASTER RELIEF COORDINATOR (L. 55) WAS APPROVED WITHOUT VOTE, AFTER SWEDEN AMENDED IT SO THAT IT WOULD REQUEST THE SYG TO SUBMIT TO THE GA NEXT YEAR "PROPOSALS FOR A CONTINUED SOUND FINANCIAL BASIS FOR THE CORE PROGRAM, WHICH SHOULD INCLUDE PROPOSALS FOR THE TRANSFER, OVER TIME, OF APPROPRIATE COSTS FROM VOLUNTARY FUNDING TO THE UN REGULAR BUDGET." UN CONTROLLER DEBATIN MADE A STATEMENT IN WHICH HE DISCUSSED THE ALTERATIVES WHICH WOULD FACE THE UN. FRG PROPOSED THAT NO ACTION BE TAKEN UNTIL ADVICE OF COMMITTEE 5 HAD BEEN OBTAINED. FRANCE, BYELORUSSIA AND POLAND EXPRESSED RESERVATIONS, AND USSR FELT FINANCING SHOULD BE ON A VOLUNTARY BASIS.

4. COMMITTEE 3 -- ADOPTION OF FOUR RESES ON HUMAN RIGHTS

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PAGE 03 USUN N 05905 02 OF 03 040648Z

ON DEC. 2, AND 3RD, COMMITTEE 3 ADOPTED FOUR DRAFT RESES RE HUMAN RIGHTS. FIRST L.36 REQUESTING EMERGENCY ASSISTANCE TO SA STUDEN REFUGEES FLEEING SA PASSED WITHOUT VOTE. COMMITTEE APPROVED L.40 CONCERNING HUMAN RIGHTS COVENANTS BY VOTE 97-0-1(ALGERIA). THIRD DRAFT, APPROVED BY CONSENSUS, WAS L.38 WHICH CALLS FOR SAFEGUARDS AGAINST TORTURE. L.39, PASSING ALSO BY CONSENSUS, INVITES ALL STATES TO EXTEND EQUAL TREATMENT TO MIGRANT WORKERS. AFTER CONSIDERABLE EFFORTS, COMMITTEE APPROVED DEFERRAL UNTIL NEXT GA OF TWO TEXTS OF PERSONS DETAINED FOR POLITICAL REASONS.

IN DISCUSSION, BOTSWANA SPOKE OF GLOOM, PREDICTING SA SITUATION WOULD SOON PRODUCE EVEN MORE REFUGEES. URUGUAY, ROMANIA, USSR, COSTA RICA, CYPRUS, SPAIN, UKRAINE, BULGARIA, DENMARK, AND MEXICO EXPRESSED VIEWS ON HUMAN RIGHTS COVENANTS.

ALL ADDRESSED DRAFTS WITH DIFFERENCES ONLY ON SOME AMENDMENTS. SOVIET ACCUSED CHILE OF VIEWING COVENANT AS "USELESS SCRAP OF PAPER." HE WELCOMED BULGARIAN DRAFT BUT EXPRESSED SERIOUS DOUBTS OVER AMENDMENTS.
COSTA RICA FELT AMENDMENTS WOULD STRENGTHEN DRAFT ON HUMAN RIGHTS COVENANTS. DRAFT RES WAS APPROVED AFTER VOTE ON AMENDMENTS REQUESTED BY BULGARIA. FRANCE, UK, MOROCCO, ALGERIA, TUNISIA, URUGUAY, ROMANIA, AND US SPOKE ON MIGRANT WORKER ITEM AND ALL EXPRESSED GENERAL AGREEMENT WITH TEXT. IN VOTE EXPLANATION, US AMONG NINE OTHERS, CLARIFIED WHY IT JOINED IN CONSENSUS. MRS. PICKER STATED US SUPPORTED SECTION "TAKING MEASURES TO PREVENT DISCRIMINATION OF MIGRANTS" AND OTHER REFERENCE WHICH US MUST UNDERSTAND TO APPLY TO WORKERS WITH REGULAR STATUS.

ON STATEMENTS CONCERNING TORTURE ITEM, POLAND, CHILE, AND BYELORUSSIA ENGAGED IN MUTUAL ACCUSATIONS RIGH WITH EXAMPLES. RE DEFERRAL OF SWEDISH DRAFT ONPOLITICAL DETAINEES, SWEDEN STATED GDR AMENDMENTS WOULD HAVE SERIOUSLY JEOPARDIIZED THRUST OF TEXT, THUS FORCING WITHDRAWAL. AMB. MYERSON ASSURED COMMITTEE THAT PROCEDURAL SIDE-TRACKING MANEOUVERES WOULD NOT DETER US IN ITS PURSUIT OF HUMAN RIGHTS PROTECTION. SOVIETS THEN SPOKE OF "LEGAL SHORTCOMINGS" AND BYELORUSSIA UNDERSTOOD "COMPLICATIONS" OF ISSUE. COMMITTEE DISCUSSES DECADE FOR UNCLASSIFIED

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PAGE 04 USUN N 05905 02 OF 03 040648Z

WOMEN IN DEC. 6 MEETING.

5. COMMITTEE 4 -- NAMIBIA

STATEMENTS ON NAMIBIA WERE MADE IN COMMITTEE DEC. 3 BY REPRESENTATIVES OF SIERRA LEONE, IVORY COAST, KENYA, FIJI, BARBADOS, NIGERIA, MADAGASCAR, UK, ALGERIA AND LIBYA.

AKE (IVORY COAST) SAID THAT THE PROPOSALS SECRETARY KISSINGER INTRODUCED TO THE GA THIS YEAR, TO CONVENE A CONSTITUTIONAL CONFERENCE UNDER UN AUSPICES IN A NEUTRAL PLACE, COVERED THE ESSENTIAL POINTS WHICH SWAPO AND OAU LEADERS HAD ALWAYS ASKED FOR. SOUTH AFRICA SHOULD ACCEPT THE APPROACH OUTLINED BY THE UN AND THE USG BECAUSE IT WAS THE ONLY APPROACH THAT COULD OFFER REAL INDEPENDENCE TO NAMIBIA. AKE SAID HE COULD ENVISAGE SENDING AN EXPLORATORY MISSION TO SOUTH AFRICA TO DISCUSS THE POSSIBILITY OF ITS GOVERNMENT ENTERING INTO NEGOTIATIONS WITH THE UN, WITH THE PARTICIPATIONOF SWAPO. A PEACEFUL SOLUTION MUST BE PROMOTED, AND IT WAS AT THE NEGOTIATING TABLE THAT A SOLUTION SHOULD BE SOUGHT. ANY SOLUTION REACHED WITHOUT THE PARTICIPATION OF THE NATIONALISTS WAS DOOMED TO FAILURE, AND HE HOPED SOUTH AFRICA WOULD SEE REASON AND

BEGIN TO COOPERATE WITH THE UN.

OBEBE (NIGERIA) COMMENTED THAT EVERYONE WAS AWARE OF THE VALUABLE RESOURCES IN NAMIBIA, PARTICULARLY URANIUM AND THE ROSSING MINE. THE ACTIVITES OF THE UN COUNCIL FOR NAMIBIA SHOWED THAT SOMETHING COULD BE DONE, IF ONLY THE US, FRANCE AND UK AND THEIR ALLIES WOULD CEASE THEIR OBSTRUCTIONIST ACTIVITES. REFERRING TO THE WINDHOEK TALKS, HE DEPLORED THE ATTEMPT TO GIVE LEGITIMACY TO THE APARTHEID REGIME "THROUGH THE BACK DOOR." ATTEMPTS TO SOW DISCORD IN SWAPO WOULD FAIL, AND A CONSPIRACY TO SOW DISCORD AMONG THE NAMIBIAN PEOPLE WOULD LEAD TO CIVIL WAR. IT WAS TIME TO IMPOSE MANDATORY CHAPTER VII SANCTIONS, AND SUCH ACTION WOULD BE JUSTIFIED BECAUSE, IN JANUARY, THE SC HAD GIVEN SOUTH AFRICA A TIME-LIMIT TO HAND OVER POWER IN NAMIBIA.

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PAGE 01 USUN N 05905 03 OF 03 040652Z

11

ACTION IO-13

INFO OCT-01 ACDA-10 AF-08 AID-05 ARA-10 EB-07 EA-09 SP-02

PM-04 H-02 HEW-06 INR-07 L-03 LAB-04 NEA-10 NSAE-00

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PAGE 02 USUN N 05905 03 OF 03 040652Z

AMEMBASSY TOKYO

UNCLAS SECTION 3 OF 3 USUN 5905

UNDIGEST

SIERRA LEONE REP AGREED WITH SWAPO THE ONLY EFFECTIVE MEASURE FOR LIBERATION OF NAMIBIA WAS ARMED STRUGGLE. HE MENTIONED THE VETO AND APPEALED TO SC MEMBERS TO ACT. KENYA SAID CHAPTER VII ACTION WAS OVERDUE. LIBYA ALSO CALLED FOR CHAPTER VII ACTION, AFTER SPEAKING OF EXPLOITATION AND THE TRIPLE VETO. BLACKMAN (BARBADOS) SAIDPIOUS DECLARATIONS IN THE UN WERE EMPTY WORDS FOR MANY COUNTRIES, AND TO THEM HE WOULD SAY: EITHER PRACTICE WHAT YOU PREACH OR REFRAIN FROM COMMENT. MADAGASCAR OPPOSED DISMANTLING NAMIBIA THROUGH TRIBAL TALKS. FIJI WELCOMED THE OPENING OF THE UN INSTITUTE FOR NAMIBIA AND ALSO WELCOMED SWAPO'S WILLINGNESS TO TALK DIRECTLY WITH THE SOUTH AFRICAN GOVERNMENT.

LORD BOSTON (UK) EXPLAINED THAT THE UK'S VETO IN OCTOBER
WAS CAST NOT IN DEFENSE OF SOUTH AFRICA, BUT BECAUSE HMG
DID NOT BELIEVE SUCH A RESOLUTION WAS APPROPRIATE OR LIKELY
TO BE HELPFUL. THERE COULD BE NO DOUBT ABOUT THE UK'S
TOTAL OPPOSITION TO SOUTH AFRICA'S RACIAL POLICIES, BUT
THE RESOLUTION WOULD HAVE PAVED THE WAY FOR A WHOLE RANGE OF
MANDATORY ECONOMIC SANCTIONS EXTENDING WELL BEYOND A MANDATORY
ARMS EMBARGO. THE UK SUPPORTED SC RES 385, PARTICULARLY ITS
CALL FOR FREE ELECTIONS UNDER UN SUPERVISION, AND IT URGED
THAT SWAPO BE BROUGHT INTO ANY TALKS ON AN EARLY TRANSFER
OFPOWER. HE STATED THERE WAS NO CONNECTION BETWEEN NATO
AND NAMIBIA, AS HAD BEEN ALLEGED. NATO WAS A DEFENSIVE
ORGANIZATION WHOSE AREA OF ACTIVITIES WAS LIMITED TO THE NORTH
ATLANTIC. ALLEGATIONS THAT THE DEVELOPING OF THE

ROSSING MINE IN SOME WAY AFFECTED THE UK'S POLICY WERE UNFOUNDED; AN INDEPENDENT NAMIBIA WOULD NEED THE EMPLOYMENT, INVESTIMENT AND EXPERTISE THAT PROJECTS SUCH AS THE ROSSING DEVELOPMENT COULD BRING. (REPEATED INFO ABIDJAN, LONDON, PRETORIA)

6. COMMITTEE 6 -- STATEMENTS ON INTERNATIONAL TERRORISM

UNCLASSIFIED

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PAGE 03 USUN N 05905 03 OF 03 040652Z

SIX SPEAKERS ADDRESSED INTERNATIONAL TERRORISM QUESTION ON DEC. 3RD, IN COMMITTEE 6. MOST DELS STRESSED EXAMINATION OF CAUSES OF TERRORISM AND ARGUED THAT COMBATING TERRORISM MUST NOT UNDERIME STRUGGLES OF OPPRESSED PEOPLES. YUGOSLAVIA CONDEMNED ACTS OF INDIVIDUAL TERROR AND SOME GROUPS AND RECOMMENDED DECISIVE INTERNATIONAL ACTION. ACTS BY THOSE FIGHTIING FOR THEIR RIGHTS, HE CONSIDERED, MERIT DISTINCTION. NIGERIA CALLED FOR STUDY OF EVERY ASPECT OF TERRORISM'S BASIC CAUSES. POLAND ASKED FOR LEGAL DEFINITION OF INTERNATIONAL TERRORISM. WHILE UKRAINE EXPRESSED CONCERN ABOUT TERRORISM THAT JEOPARDIZES NLMS, STRONGLY CONDEMNED HIJACKING, AND URGED RATIFICATION OF PROTECTION OF DIPLOMATS CONVENTION AND FULFILLMENT OF HAGUE AND MONTREAL CONVENTIONS. NIGER CALLED FOR DECREASE IN RESORT TO FORCE AND INCREASE IN UNDERSTANDING PLIGHT OF OPPORESSED. URUGUAY WARNED OF DANGER OF WORLD NETWORK OF TERRORISM AND CRITICIZED WORLD PRESS FOR PUBLICIZING TERRORIST ACTIVITIES. YUGOSLAVIA, NIGERIA, NIGER, AND URUGUAY SPECIFICALLY CITED EXTENTION OF AD HOC COMMITTEE MANDATE ON TERRORISM. (USUN 5890)

7. AMPHICTYONIC CONGRESS --

UNSYG HAS CIRCULATED DRAFT RES (A/31/L.23) TITLED "ONE HUNDRED AND FIFTIETH ANNIVERSARY OF AMPHICTYONIC CONGRESS OF PANAMA." ALL TWENTY-SIX LAS COSPONSOR DRAFT WHICH IS ESSENTIALLY TRIBUTE TO VOLIVAR AND AMPHICTYONIC CONGRESS. DRAFT CONTAINS SIMON BOLIVAR REFERENCE TO NEED FOR CANAL IN PANAMA, WISHES FOR SUCCESSFUL OUTCOME OF TREATY NEGOTIATIONS, AND MENTIONS 1974 DECLARATION OF PRINCIPLES CALLING FOR PANAMANIAN ASSUMPTION OF RESPONSIBILITY UPON TREATY TERMINATION. (USUN 5893)

8. UN MEETINGS DEC. 6 --

A.M. - GA PLENARY, COMMITTEES 1, SPECIAL POLITICAL, 3, AND 6 P.M. - GA PLENARY, COMMITTEES 1, 2, 3, AND 4 8:00 P.M. - COMMITTEE 5 SCRANTON

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